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REVENUE & DISASTER MANAGEMENT DEPARTMENT

RESOLUTION

The 21st June, 2025

The "Kisam" of the land is recorded in the Record of Rights as prescribed in the rule 48(2) of Odisha Survey and Settlement Rules, 1962 during the Settlement operation. Further, land is classified keeping in view the crops grown in the land, nature of the soil, situation of the land in village and source of irrigation etc. At present, a very large numbers of vernacular names existing in different parts of Odisha for the same "Kisam" of land where as it was supposed to be based on as specified in the "KISAMA NIYAMABALI" published by the Board of Revenue, Odisha, Cuttack in the Year 1992 and later republished in the year 2014.

Similarly, despite abolition of all right, titles and interest of intermediaries between "Raiyat" and the "State" with enactment of OEA Act, 1951, there are so many intermediaries 'Swatwas' in the ROR which create confusion and bottleneck during transaction and acquisition of land.

As on date there is existence of more than **7797** "Kisam" in the current Record of Rights of Odisha. Similarly, there are more than **750** types of "Swatwa" in current Record of Rights.

However, after digitization of land records and introduction of Land Record Management System (LRMS), Bhulekh & Bhunaksha, there is an urgent need of rationalisation of "Kisam". Due to changing times & digitization of land records, reclassification or remapping of present "Kisam" of land has become imperative. Government was in consideration for rationalization of Kisam for the following reasons:-

1. Large number of vernacular names presently existing in different parts of Odisha for the same "Kisam" of land in the RoR.

2. Present existence of 7797 number of Kisams creates confusion.
3. Land Revenue could be systematized.
4. Ease of understanding for smooth & efficient land Revenue Administration.
5. Ease of Fixation of Rent during Settlement & Consolidation Operation.
6. Ease of Doing Business in accordance with Policy of Government of India and Government of Odisha.
7. Easier transfer of land for Public purpose.
8. Simplification of process and avoidance of delay during land acquisition & also fixation of compensation could be easier.
9. Benefits to farmers in case of crop loss / payment of Input Subsidy/ Compensation etc.
10. Simplification of fixation/distribution of compensation during natural calamities.
11. Bench Mark Valuation parity could be simplified.

The State Government, after careful consideration, have been pleased to limit the existing Kisams to the following twenty two (22) categories for ease of understanding, easier fixation of rent, transfer of land for Public purposes including facilitating land acquisition and determination of compensation.

i. Jalasechita do-fasali (ଜଳସେଚିତ ଦୋଫସଲି)

ii. Jalasechita eka-fasali (ଜଳସେଚିତ ଏକ ଫସଲି)

iii. Anajalasechita(ଅଣ ଜଳସେଚିତ)

iv. Bagayat (ବଗାୟତ)

v. Jalasaya(ଜଳାଶୟ)

vi. Gharabari (ଘରବାରୀ)

vii. Byabasaika (ବ୍ୟବସାୟୀକ)

viii. Khani Khadan (ଖଣିଖାଦାନ)

ix. Anusthanika (ଆନୁଷ୍ଠାନିକ)

x. Jungle (ଜଙ୍ଗଲ)

xi. Unnayan ajogya (ଉନ୍ନୟନ ଯୋଗ୍ୟ)

xii. Nala(ନାଳ)

xiii. Nayanajori (ନାୟନଯୋରି)

xiv. Gochar (ଗୋଚର)

xv. Nadi(ନଦୀ)

xvi. Rasta (ରାସ୍ତା)

xvii. Rail line(ରେଳଲାଇନ୍)

xviii. Smasana (ଶ୍ମଶାନ)

xix. Graveyard (କବରସ୍ଥାନ)

xx. Samudra (ସମୁଦ୍ର)

xxi. Patita (ପତିତ)

xxii. Mountain/Hill (ପାହାଡ)

"Swatwa" determines the status of the land and the right, title & interest of the land holder. Despite abolition of all right, titles and interest of intermediaries between Raiyat and the State with enactment of OEA Act, 1951, there are so many intermediaries 'Swatwas' in the ROR which create confusion and complication during transaction, acquisition of land etc. Presently, there are **750** types of "Swatwa" in current Record of Rights. Thus, to ensure better land administration, there is a need to rationalise the number of 'Swatwas'.

The State Government, after careful consideration, have been pleased to limit the existing Swatwas to the following four (4) categories which are not conflicting in nature, whereas Swatwas that are inconsistent/conflicting in nature need to be finalised by the Revenue Officer/Competent Authority following due procedure as prescribed under the relevant Acts/Rules/instructions issued from time to time. In case of doubt by the Revenue Officer while deciding the Swatwas, clarification may be sought from Revenue & DM Department.

(i) Rayati/Stihtiban (ରୟତି/ସ୍ଥିତିବାନ)

(ii) Pattadar (ପଟ୍ଟାଦାର)

(iii) Dharmanusthan(ଧର୍ମାନୁଷ୍ଠାନ)

(iv) Amrutamanohi (ଆମୃତମଣୋହି)

Further, for mapping of the existing “Kisam” and “Swatwa” with the proposed “Kisam” and “Swatwa”, a committee is constituted under the Chairmanship of the Secretary, Board of Revenue, Odisha, Cuttack with the following as members. The Committee shall examine and submit the detail proposal to the Government after mapping the existing “Kisam” and “Swatwa” with the proposed “Kisam” and “Swatwa”, district wise:-

(i) Secretary Board of Revenue, Odisha, Cuttack	- Chairman
(ii) DLR&S, Odisha, Cuttack	- Member
(iii) Additional Secretary, CH&S Branch	- Member Convenor
(iv) Additional Secretary, R &R Branch	- Member
(v) Additional Secretary, LRGE Branch	- Member
(vi) Additional Secretary, Registration Branch	- Member
(vii) Representative of NIC, Bhubaneswar	- Member

NIC shall furnish database of “Kissam” & “Swatwa”, District-wise, to the Secretary, Board of Revenue, Odisha, Cuttack for mapping purpose.

The Committee shall sit from time to time to complete the mapping between the existing “Kissam” & “Swatwa” with the newly created “Kissam” & “Swatwa”. Thereafter, Board of Revenue, Odisha, Cuttack shall furnish complete proposal to the Government for final approval.

ORDER : Ordered that the Resolution be Published in an Extraordinary issue of the *Odisha Gazette* and Copies thereof be forwarded to all Departments of Government/ all Heads of Department of Government/ Board of Revenue, Odisha, Cuttack/ all RDCs/ all Collectors for information.

By Order of the Governor
D.K. SINGH
Additional Chief Secretary to Government

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